Whitsunday Regional Council

Adopted Infrastructure Charges Resolution (No. 2 of 2015)

Bowen Shire Council Planning Scheme 2006 and Whitsunday Shire Council Planning Scheme 2009

This resolution is made under section 630 of the Sustainable Planning Act 2009 (SPA)

1. Application to local government area

(1) This resolution declares that an adopted charge applies for the entire Whitsunday Regional Council local government area.

2. When resolution has effect

(1) This resolution has effect on and from 12 November 2015.

3. Priority infrastructure area

- (1) The priority infrastructure area for Whitsunday Regional Council is identified on the maps listed below, which are contained in Attachment 1 (Priority Infrastructure Area Maps) of this resolution:
 - (a) Priority Infrastructure Area Whitsunday RICS 2008 Town of Proserpine;
 - (b) Map 1: Bowen Priority Infrastructure Area;
 - (c) Map 2: Whitsunday Shores Priority Infrastructure Area;
 - (d) Map 3: Merinda Priority Infrastructure Area;
 - (e) Map 4: Collinsville/Scottville Priority Infrastructure Area; and
 - (f) Priority Infrastructure Area Whitsunday 2011 Town of Whitsunday.

4. Comparison of planning scheme use categories and State Planning Regulatory Provision charge categories

(1) To assist in the application of the Adopted infrastructure charges schedule (Schedule 1 of the State Planning Regulatory Provision (adopted charges) July 2012), Table 1 provides use categories of both the Bowen Shire Council Planning Scheme 2006 and Whitsunday Shire Planning Scheme 2009 and equates each to the charge categories provided in Schedule 1.

Table 1 - Planning scheme use categories and State Planning RegulatoryProvision (adopted charges) July 2012 (SPRP) charge categories

Bowen Shire Council Planning Scheme use categories	Whitsunday Shire Council Planning Scheme use categories	SPRP (adopted charges) charge categories
	Residential	
Display home Dwelling house	Dwelling house Rural workers dwelling	Dwelling house
Dual occupancy	Dual occupancy	Dual occupancy
Caretaker's residence	Caretaker's residence	Caretaker's accommodation
Multiple dwelling units	Multiple dwelling units	Multiple dwelling
	Accommodation (short term)	
Hotel	Hotel	Hotel
Accommodation building Annexed apartment Bed and breakfast Institutional residence Tourist facility	Guest accommodation Bed and breakfast accommodation Accommodation units Caravan park Integrated resort Community facility Health facility Institution	Short-term accommodation
Caravan park	Integrated resort Caravan park	Tourist park
	Accommodation (long term)	
Special purpose	Community facility Health facility Institution	Community residence
Accommodation building	Accommodation units Health facility Institution	Hostel
Caravan park	Caravan park	Relocatable home park
Retirement village	Multiple dwelling units Health facility	Retirement facility
Places of assembly		
Indoor entertainment	Indoor entertainment	Club
Special purpose	Special purpose Community facility Local utility	Community use
Indoor entertainment	Community facility	Function facility
Funeral parlour		Funeral parlour
Special purpose	Community facility	Place of worship

Commercial (bulk goods)		
Produce store Sales or hire premises	Sales or hire premises Showroom Storage yard Warehouse	Agricultural supplies store
Landscape supplies	Bulk landscape supplies Storage yard	Bulk landscape supplies
Garden centre	Landscape supplies Showroom Storage yard	Garden centre
Sales or hire premises	Sales or hire premises Showroom Storage yard Warehouse	Hardware and trade supplies
Sales or hire premises	Sales or hire premises Showroom Storage yard Warehouse	Outdoor sales
Showroom	Showroom	Showroom
	Commercial (retail)	
Adult products shop	Adult shop	Adult store
Restaurant Take-away food store	Refreshment premises	Food and drink outlet
Light industry		Service industry
Car wash Service station	Service station Vehicle washing station	Service station
Shop	Shop	Shop
Shop	Shop Retail/commercial complex	Shopping centre
	Commercial (office)	
Office	Office	Office
Office Display home	Office	Sales office
Education facility (excluding Flying Start facilities)		
Child care centre	Child care centre	Child care centre
Special purpose	Community facility	Community care centre
Special purpose	Educational facility	Educational establishment
	Flying Start Education facility	y
Child care centre Special purpose	Child care centre Educational facility	Educational establishment - Flying Start for Queensland Children program

Entertainment		
Hotel	Hotel	Hotel (non-residential component)
Indoor entertainment	Indoor recreation	Nightclub
Indoor entertainment Local utility	Indoor recreation Local utility Outdoor recreation Community facility	Theatre
Ind	oor sport and recreational fac	ility
Indoor sports facility Local utility	Local utility Indoor recreation Community facility	Indoor sport and recreation
	Industry	
General industry Light industry	Bulk store Low impact industry Mixed industry and business area	Low impact industry
Environmentally assessable industry Machinery repair station	Medium impact industry Mixed industry and business area	Medium impact industry
Environmentally assessable industry General industry		Research and technology industry
Environmentally assessable industry Rural service industry	Rural service industry	Rural industry
Storage premises Vehicle depot	Vehicle depot Storage yard Warehouse	Warehouse
General industry Environmentally assessable industry Transport terminal	Marine industry High impact industry Mixed industry and business area	Waterfront and marine industry
High impact industry		
Environmentally assessable industry	High impact industry	High impact industry
Environmentally assessable industry	High impact industry	Noxious and hazardous industries
	Low impact rural	
Farming	Animal husbandry	Animal husbandry
Farming	Agriculture	Cropping
		Permanent plantations
Major utility	Major utility	Wind farm

High impact rural		
Aquaculture	Aquaculture	Aquaculture
Intensive animal husbandry	Intensive animal husbandry	Intensive animal industries
Farming	Agriculture	Intensive horticulture
Forestry business		
Farming	Agriculture	Wholesale nursery
		Winery
	Essential services	1
Major utility	Institution	Correctional facility
Special purpose	Local utility	Emergency services
Local utility	Special purpose	
Health centre	Medical centre	Health care services
Special purpose	Community facility	
	Health facility Institution	
Special purpose	Health facility	Hospital
Institutional residence	Community facility	Residential care facility
Special purpose	Health facility Institution	
Matariaansaaniaaa		Mataria any arritra
Veterinary services	Veterinary clinic	Veterinary services
	Specialised uses	
Local utility	Local utility	Air services
Major utility	Transport terminal	
Transport terminal Vehicle depot	Vehicle depot	
Animal keeping	Kennels	Animal keeping
Car park	Car park	Car park
Vehicle depot	Vehicle depot	
Special purpose	Major utility	Crematorium
Extractive industry	Extractive industry	Extractive industry
Major utility Tourist facility	Outdoor recreation	Major sport recreation and entertainment facility
Outdoor sport and recreation	Outdoor recreation	Motor sport
Outdoor sport and recreation	Outdoor recreation	Outdoor sport and recreation
Local utility	Local utility	Port services
Major utility	Transport terminal	
Transport terminal	Vehicle depot	
Vehicle depot	Marina	
Tourist facility	Integrated resort	Tourist attraction
	Outdoor recreation	
Local utility	Local utility	Utility installation
Major utility	Major utility	

Minor uses		
Advertising hoarding		Advertising device
On premises sign		
Special purpose		Cemetery
Home-based business	Home-based business	Home based business
Local utility	Local utility	Landing
Transport terminal	Transport terminal	
Vehicle depot	Vehicle depot	
	Marina	
Market	Market	Market
Local utility	Local utility	Outdoor lighting
Park	Park	Park
Farming	Roadside stall	Roadside stalls
Local utility	Local utility	Telecommunications facility
Major utility	Major utility	
Telecommunications facility (medium impact)		
		Temporary use

5 Adopted infrastructure charges

- (1) The Whitsunday Regional Council (the Council) resolves to adopt the infrastructure charges in Table 2, Column 3, for any development for a use mentioned in Table 2, Column 2.
- (2) The Council declares that an adopted infrastructure charge in Table 2, Column 3, applies to the entire Whitsunday Regional Council local government area.

Table 2 – Adopted infrastructure charge schedule

Column 1 Adopted infrastructure charge category	Column 2 Use	Column 3 Adopted infrastructure charge
Residential	 Dwelling house Dual occupancy Caretaker's accommodation Multiple dwelling 	 For all residential uses: \$20 000 per 1 or 2 bedroom dwelling; or \$28 000 per 3 or more bedroom dwelling.

Column 1 Adopted infrastructure charge category	Column 2 Use	Column 3 Adopted infrastructure charge
Accommodation (short-term)	 Hotel Short-term accommodation Tourist park 	 For a tent or caravan site in a tourist park: \$10 000 per 1 or 2 tent/caravan sites; or \$14 000 per 3 tent/caravan sites. <i>Example:</i> The charge for seven caravan sites is \$38 000. This is calculated as below: \$14 000 x 2 (for 2 x 3 caravan sites) = \$28 000; and \$10 000 (for 1 site) = \$10 000. Therefore the total charge for seven caravan sites = \$38 000. For a cabin in a tourist park: \$10 000 per 1 or 2 bedroom cabin; or \$14 000 per 3 or more bedroom cabin. For a hotel or short-term accommodation: \$10 000 per suite (with 1 or 2 bedrooms); or \$10 000 per suite (with 3 or more bedrooms); or \$10 000 per suite (with 3 or more bedrooms); or \$10 000 per suite (with 3 or more bedrooms); or \$10 000 per suite (with 3 or more bedrooms); or <i>Examples:</i> The adopted charge for a hotel containing suites with 3 bedrooms is \$14 000 per suite. The adopted charge for a motel with studio rooms is \$10 000 per room. The adopted charge for a motel with studio rooms is \$10 000 per room.
Accommodation (long-term)	 Community residence Hostel Relocatable home park Retirement facility 	 (which is not in a suite) in a backpacker is \$10 000. For a relocatable home park: \$20 000 per 1 or 2 bedroom relocatable dwelling site; or \$28 000 per 3 or more bedroom relocatable dwelling site. For a community residence,
		 retirement facility or hostel: \$20 000 per suite (with 1 or 2 bedrooms); or \$28 000 per suite (with 3 or more bedrooms); or \$20 000 per bedroom (for a bedroom that is not within a suite).

Column 1	Column 2	Column 3
Adopted infrastructure charge category	Use	Adopted infrastructure charge
Places of assembly	Club Community use	\$70 per m ² of Gross Floor Area (GFA) plus \$10 per m ² of impervious area.
	Function facilityFuneral parlourPlace of worship	Note: 'Impervious area' means the area of the premises that is impervious to rainfall, including all roofed, decked, paved, concrete, asphalt or bitumen sealed areas.
Commercial (bulk goods)	 Agricultural supplies store Bulk landscape supplies Garden centre Hardware and trade supplies Outdoor sales Showroom 	\$140 per m ² of GFA plus \$10 per m ² of impervious area.
Commercial (retail)	 Adult store Food and drink outlet Service industry Service station Shop Shopping centre 	\$180 per m ² of GFA plus \$10 per m ² of impervious area.
Commercial (office)	OfficeSales office	\$140 per m ² of GFA plus \$10 per m ² of impervious area.
Education facility except an educational establishment for the Flying Start for Queensland Children program	 Child care centre Community care centre Educational establishment except an educational establishment for the Flying Start for Queensland Children program 	\$140 per m ² of GFA plus \$10 per m ² of impervious area.
Educational establishment for the Flying Start for Queensland Children program	 Educational Establishment for the Flying Start for Queensland Children program 	Nil charge.
Entertainment	 Hotel (non-residential component) Nightclub Theatre 	\$200 per m ² of GFA plus \$10 per m ² of impervious area.
Indoor sport and recreational facility	 Indoor sport and recreation 	 \$20 per m² of court floor area, plus \$200 per m² of remaining GFA, plus \$10 per m² of impervious area.
Industry	 Low impact industry Medium impact industry Research and technology industry Rural industry Warehouse Waterfront and marine industry 	\$50 per m ² of GFA plus \$10 per m ² of impervious area.

Column 1 Adopted infrastructure	Column 2 Use	Column 3 Adopted infrastructure charge
charge category		Adopted initiastructure charge
High impact industry	 High impact industry Noxious and hazardous industries 	\$70 per m ² of GFA plus \$10 per m ² of impervious area.
Low impact rural	 Animal husbandry Cropping Permanent plantations Wind farms 	Nil charge.
High impact rural	 Aquaculture Intensive animal industries Intensive horticulture Wholesale nursery Winery 	\$20 per m ² of GFA for the high impact rural facility.
Essential services	 Correctional facility Emergency services Health care services Hospital Residential care facility Veterinary services 	\$140 per m ² of GFA plus \$10 per m ² of impervious area.
Specialised uses	 Air services Animal keeping Car park Crematorium Extractive industry Major sport, recreation and entertainment facility Motor sport Non-resident workforce accommodation Outdoor sport and recreation Port services Tourist attraction Utility installation 	The maximum adopted charge is the charge (in Column 3) for the charge category (in Column 1) that the Council decides should apply for the use at the time of assessment.
Minor uses	 Advertising device Cemetery Home based business Landing Market Outdoor lighting Park Roadside stalls Telecommunications facility Temporary use 	Nil charge.

Column 1 Adopted infrastructure charge category	Column 2 Use	Column 3 Adopted infrastructure charge
Other uses	A use not otherwise listed in column 2, including a use that is unknown because the development application does not specify a proposed use.	The maximum adopted charge is the charge (in Column 3) for the charge category (in Column 1) that the Council decides should apply for the use at the time of assessment.

6 Additional demand

- (1) An adopted charge may only be levied for additional demand placed upon trunk infrastructure that will be generated by the development.
- (2) In working out additional demand, the demand on trunk infrastructure generated by the following must not be included:
 - (a) if the use is lawful and already taking place on the premises, an existing use on the premises;
 - (b) if the use was lawful at the time it was carried out, a previous use that is no longer taking place on the premises; or
 - (c) if the development may be lawfully carried out without the need for a further development permit, other development on the premises.
- (3) However, the demand generated by a use or development mentioned in subsection (2) may be included, if an infrastructure requirement that applies, or applied, to the use or development has not been complied with.
- (4) Also, the demand generated by development mentioned in subsection (2)(c) may be included, if:
 - (a) an infrastructure requirement applies to the land on which the development will be carried out; and
 - (b) the infrastructure requirement was imposed on the basis of development of a lower scale or intensity being carried out on the land.

7 Trunk infrastructure

- (1) Until a local government infrastructure plan is made:
 - (a) the trunk infrastructure networks to which the adopted charge applies are:
 - (i) water supply network;
 - (ii) sewer network;
 - (iii) stormwater network;

- (iv) transport network; and
- (v) public parks and land for community facilities network;
- (b) the standard of service for each trunk infrastructure network, mentioned above, is set out in Attachment 2 (Desired Standards of Service) of this resolution; and
- (c) the definitions of trunk infrastructure and non-trunk infrastructure are set out in Attachment 3 (Definitions) of this resolution.

8 Indexing adopted infrastructure charges

- (1) After the adopted infrastructure charge is levied, but before it is paid, a charge for development may be increased.
- (2) The increase must be calculated using the following method:
 - (a) the rate of indexation (Rate) is specified as the 3 yearly Producer Price Index – Road and bridge construction index for Queensland (PPI) average, calculated as follows:

Rate = $((PPI_{now}/PPI_{(now-3years)})^{(1/3)}) - 1$

Where: PPI now = PPI at the payment date of the charge; and

PPI (now – 3 years) = The PPI 3 years prior to the payment date.

(b) then, indexation is applied, as follows:

Indexed Charge = Levied Charge multiplied by (1 + Rate)^y

Where: y = Number of years (or part thereof) between the date the charge was levied and the payment date of the charge.

- (c) then, the charge rate payable is determined as the lesser of:
 - (i) the Indexed Charge; and
 - (ii) the maximum adopted infrastructure charge defined in the SPRP.

9 Method for calculating the establishment cost of trunk infrastructure for offset or refund

- (1) The method outlined in this section must be used to calculate the establishment cost of trunk infrastructure for offset or refund.
- (2) This section applies if:

- (a) a development approval imposes a necessary infrastructure condition for trunk infrastructure which services, or is planned to service, undeveloped land; and
- (b) an adopted infrastructure charge applies to the development.
- (3) Where the infrastructure specified in a necessary infrastructure condition is existing, the total cost of the trunk infrastructure is calculated by adding:
 - (a) the current replacement cost of the trunk infrastructure, as reflected in the relevant local government's asset register; and
 - (b) the before and after valuation of any land necessary for the provision of the trunk infrastructure.
- (4) Where the infrastructure specified in a necessary infrastructure condition does not yet exist, the total cost of the trunk infrastructure is calculated by adding:
 - (a) the current estimate of the trunk infrastructure, including the cost of designing, constructing and commissioning of the infrastructure; and
 - (b) the before and after valuation of any land necessary for the provision of the trunk infrastructure.
- (5) When determining the value of land using the before and after method of valuation, two valuations of the subject land must be undertaken:
 - (a) in the first instance, the value of the original land is determined before any land is transferred to the Council, using the direct comparison method at the site specific level. This will include:
 - (i) those portions of the land which are able to be developed to the yield approved in a development application; and
 - (ii) the value of those portions of the land which will be used for trunk infrastructure;

Note: Assuming that the land to be used for infrastructure is undeveloped land, these portions of the land should be valued based on applying reasonable density.

- (b) the value of the remaining land that will not be transferred to the Council is then determined, again using the direct comparison method at the site specific level; and
- (c) then the value of subsection 5(b) is subtracted from the value of subsection 5(a) to arrive at the value of the land necessary for the provision of trunk infrastructure.

Note: This method ensures that the land is not valued as a stand-alone allotment, but rather as a part of the overall land holding of the owner and that the valuation reflects any enhancement or diminution of value of the remaining land that may occur as a result of the portion to be transferred to the Council.

- (6) To calculate the establishment cost of the trunk infrastructure specified in a necessary infrastructure condition the total cost of trunk infrastructure must be multiplied by the *Surplus Service* number, the *Surplus Service* number must be calculated using the following method:
 - (a) apply a reasonable density to areas of undeveloped land that will be serviced by the trunk infrastructure, to calculate the number of Additional Lots;
 - (b) add the *Additional Lots* to the total number of lots proposed by the development, to calculate the number of *Total Lots*;
 - (c) divide the *Additional Lots* by the *Total Lots*, to calculate the percentage of *Surplus Service* (in decimal form); and
 - (d) then multiply the total cost of the trunk infrastructure by the *Surplus Service* number to calculate the *Establishment Cost* of the trunk infrastructure.
- (7) Where the establishment cost of the trunk infrastructure required by the necessary infrastructure condition is equal to, or less than, the amount worked out by applying the adopted infrastructure charge to the development, the cost must be offset against that amount.
- (8) Where the establishment cost of the trunk infrastructure is more than the amount worked out by applying the adopted charge to the development:
 - (a) there is no amount payable for the development approval; and
 - (b) the local government must refund the applicant an amount equal to the difference between the establishment cost of the trunk infrastructure and the amount worked out by applying the adopted infrastructure charge to the development.
- (9) An infrastructure charges notice (ICN) provided by Council must state all of the following for the levied charge:
 - (a) its current amount;
 - (b) how it has been worked out;
 - (c) the land;
 - (d) when it will be payable;
 - (e) if an automatic increase provision applies:
 - (i) that it is subject to automatic increases; and
 - (ii) how the increases are worked out under the provision;
 - (f) whether an offset or refund under this part applies and, if so, information about the offset or refund, including when the refund will be given.

10 Methods for recalculating the establishment cost

(1) Where an application is made under section 657 of the SPA, the methods outlined in this section must be used to recalculate the establishment cost.

10.1 Trunk infrastructure that is works

- (1) The establishment cost of trunk infrastructure that is works (trunk infrastructure other than land) must be costed using a first principles estimating approach.
- (2) The first principles estimating approach must be implemented through the following procedural requirements:
 - (a) the Council must provide to the applicant the scope of works, including:
 - (i) the standard to which the trunk infrastructure is to be provided; and
 - (ii) the location of the trunk infrastructure (the scope of works); and
 - (b) the applicant must, at their cost, provide to the Council:
 - a bill of quantities for the design, construction and commissioning of the trunk infrastructure in accordance with the scope of works (the bill of quantities); and
 - (ii) a first principles estimate for the cost of designing, constructing and commissioning of the trunk infrastructure specified in the bill of quantities (the cost estimate).
- (3) To determine the establishment cost of the trunk infrastructure the cost estimate must be multiplied by the *Surplus Service* number, the *Surplus Service* number must be calculated using the following method:
 - (a) apply a reasonable density to areas of undeveloped land that will be serviced by the trunk infrastructure, to calculate the number of *Additional Lots*;
 - (b) add the *Additional Lots* to the total number of lots proposed by the development, to calculate the number of *Total Lots*;
 - (c) divide the *Additional Lots* by the *Total Lots*, to calculate the percentage of *Surplus Service* (in decimal form); and
 - (d) then multiply the cost estimate by the *Surplus Service* number to determine the *Establishment Cost* of the trunk infrastructure.
- (4) The Council may accept the bill of quantities and cost estimate provided by the applicant, and:

- (a) if the Council accepts the bill of quantities and the cost estimate, the cost estimate multiplied by the *Surplus Service* number is the establishment cost of the infrastructure; or
- (b) if the Council does not accept the bill of quantities and cost estimate provided by the applicant, it must, at its cost, have an assessment undertaken by an appropriately qualified person to:
 - (i) determine whether the bill of quantities is in accordance with the scope of works;
 - (ii) determine whether the cost estimate is consistent with current market costs, calculated by applying a first principles estimating approach to the bill of quantities; and
 - (iii) provide a new cost estimate, using a first principles estimating approach; and
- (c) if the Council rejected the bill of quantities and the cost estimate provided by the applicant, it must provide:
 - (i) written notice to the applicant;
 - (ii) propose the new bill of quantities;
 - (iii) a cost estimate; and
 - (iv) its reasons for doing so.
- (5) Where a written notice of the Council's proposed bill of quantities and cost estimate has been given, the applicant may negotiate and agree with the local authority regarding a cost estimate, and either:
 - (a) the agreed cost estimate multiplied by the *Surplus Service* number is the establishment cost of the infrastructure; or
 - (b) if agreement cannot be reached, the Council must refer the bill of quantities and the cost estimate to an independent, suitably qualified person (the independent assessor) to:
 - (i) assess whether the bill of quantities is in accordance with the scope of works;
 - (ii) assess whether the cost estimate is consistent with current market costs, calculated by applying a first principles estimating approach to the bill of quantities; and
 - (iii) provide an amended cost estimate, using a first principles estimating approach.
- (6) The independent assessor is to be appointed by agreement between the Council and the applicant. The cost of this independent assessment is to be equally shared between the Council and the applicant, and:

- (a) the amended cost estimate determined by the independent assessor multiplied by the *Surplus Service* number is the establishment cost of the infrastructure; or
- (b) if the Council and the applicant cannot reach agreement on the appointment of an independent assessor, the establishment cost of the infrastructure is determined by calculating the average of the previous two cost estimates, prepared on behalf of the applicant and the Council respectively, multiplied by the *Surplus Service* number.
- (7) The Council must issue an amended ICN in accordance with section 9(9) of this resolution, which may be indexed in accordance with section 8 of this resolution.

10.2 Trunk infrastructure that is land

- (1) The establishment cost of trunk infrastructure that is land must be costed using the before and after method for estimating the current market value of land (the before and after method of valuation).
- (2) The before and after method of valuation must be implemented through the following procedural requirements:
 - (a) the applicant, at their own cost, must provide to the Council a valuation of the specified land undertaken by a certified practicing valuer using the before and after method of valuation (the valuation).
- (3) The Council may accept the valuation, and:
 - (a) if the Council accepts the valuation, the valuation multiplied by the Surplus Service number is the establishment cost of the infrastructure; or
 - (b) if the Council does not accept the valuation provided by the applicant, it must, at its own cost, have a valuation undertaken by a certified practicing valuer; and
 - (c) if the Council rejected the valuation provided by the applicant, it must provide:
 - (i) written notice to the applicant;
 - (ii) propose a new valuation; and
 - (iii) its reasons for doing so.
- (4) Where a written notice of the Council's proposed valuation has been given, the applicant may negotiate and agree with the Council regarding a valuation, and either:
 - (a) the agreed valuation multiplied by the *Surplus Service* number is the establishment cost of the infrastructure; or

- (b) if agreement cannot be reached, the Council must have a valuation undertaken by an independent, certified practicing valuer to assess the market value of the specified land.
- (5) The independent, certified practicing valuer is to be appointed by agreement between the Council and the applicant. The cost of this independent assessment is to be equally shared between the Council and the applicant, and:
 - (a) the amended valuation determined by the independent certified practicing valuer multiplied by the *Surplus Service* number is the establishment cost of the infrastructure; or
 - (b) if the Council and the applicant cannot reach agreement on the appointment of an independent certified practicing valuer, the establishment cost of the infrastructure is determined by calculating the average of the previous two cost estimates, prepared on behalf of the applicant and the Council respectively, multiplied by the *Surplus Service* number.
- (6) The Council must issue an amended ICN in accordance with section 9(9) of this resolution, which may be indexed in accordance with section 8 of this resolution.
- (7) When determining the value of land using the before and after method of valuation, two valuations of the subject land must be undertaken:
 - (a) in the first instance, the value of the original land is determined before any land is transferred to the Council, using the direct comparison method at the site specific level. This will include:
 - (i) those portions of the land which are able to be developed to the yield approved in a development application; and
 - (ii) the value of those portions of the land which will be used for trunk infrastructure;

Note: Assuming that the land to be used for infrastructure is undeveloped land, these portions of the land should be valued based on applying a reasonable density.

- (b) the value of the remaining land that will not be transferred to the Council is then determined, again using the direct comparison method at the site specific level; and
- (c) then the value of subsection 7(b) is subtracted from the value of subsection 7(a) to arrive at the value of the land necessary for the provision of trunk infrastructure.

Note: This method ensures that the land is not valued as a stand-alone allotment, but rather as a part of the overall land holding of the owner and that the valuation reflects any enhancement or diminution of value of the remaining land that may occur as a result of the portion to be transferred to the Council.

- (8) To determine the establishment cost of the trunk infrastructure the value of the land must be multiplied by the Surplus Service number, the Surplus Service number must be calculated using the following method:
 - (a) apply a reasonable density to areas of undeveloped land that will be serviced by the trunk infrastructure, to calculate the number of Additional Lots;
 - (b) add the *Additional Lots* to the total number of lots proposed by the development, to calculate the number of *Total Lots*;
 - (c) divide the *Additional Lots* by the *Total Lots*, to calculate the percentage of *Surplus Service* (in decimal form); and
 - (d) then multiply the valuation by the *Surplus Service* number to determine the *Establishment Cost* of the trunk infrastructure.

11 Conversion of non-trunk infrastructure to trunk infrastructure

(1) Where a conversion application is made under section 659 of the SPA, the criteria for conversion assessment are outlined in this section.

11.1 Criteria for deciding a conversion application

- (1) To convert infrastructure from non-trunk to trunk, the infrastructure must meet each of the following criteria:
 - (a) the capacity of the infrastructure is necessary to service unconstrained land;
 - (b) the type, capacity and function of the infrastructure is:
 - (i) consistent with a trunk infrastructure definition identified in Attachment 3 (Definitions); and
 - (ii) not consistent with the non-trunk infrastructure definitions identified in Attachment 3 (Definitions);
 - the infrastructure is not consistent with non-trunk infrastructure for which conditions may be imposed in accordance with section 665 of the SPA;
 - (d) the type, size and location of the infrastructure is the most cost effective option for servicing development in the area;

Note: The most cost effective option for trunk infrastructure provision means the least cost option based upon the life cycle cost of the infrastructure required to service unconstrained land at the desired standard of service.

(e) the infrastructure services unconstrained land that is entirely inside the PIA;

- (f) the infrastructure is owned, or will be owned, by the Council; and
- (g) the infrastructure is not temporary infrastructure.

12 Interpretation

- (1) Words and terms used in this resolution have the meaning assigned to that term by one of the following:
 - (a) the Sustainable Planning Act 2009; or
 - (b) the Sustainable Planning Regulation 2009; or
 - (c) the Queensland Planning Provisions (version 3.1) 2014; or
 - (d) the definitions in Attachment 3 (Definitions) of this resolution.
- (2) In the event a word or term has been assigned a meaning in more than one of the instruments listed in subsection 12(1), the meaning contained in the instrument highest on the list will prevail.
- (3) If a word or term used in this resolution is not defined in the Sustainable Planning Act 2009, the Sustainable Planning Regulation 2009, the Queensland Planning Provision (version 3.1) 2014 or Attachment 3 (Definitions) of this resolution, it has the ordinary meaning.
- (4) A reference in this resolution to any act includes any regulation or instrument made under it, and where amended or replaced, if the context permits, means the amended or replaced act.
- (5) A reference in this resolution to a specific resource document or standard means the latest version of that resource document or standard.

13 Resolution attachments

Attachment 1 – Priority infrastructure area maps

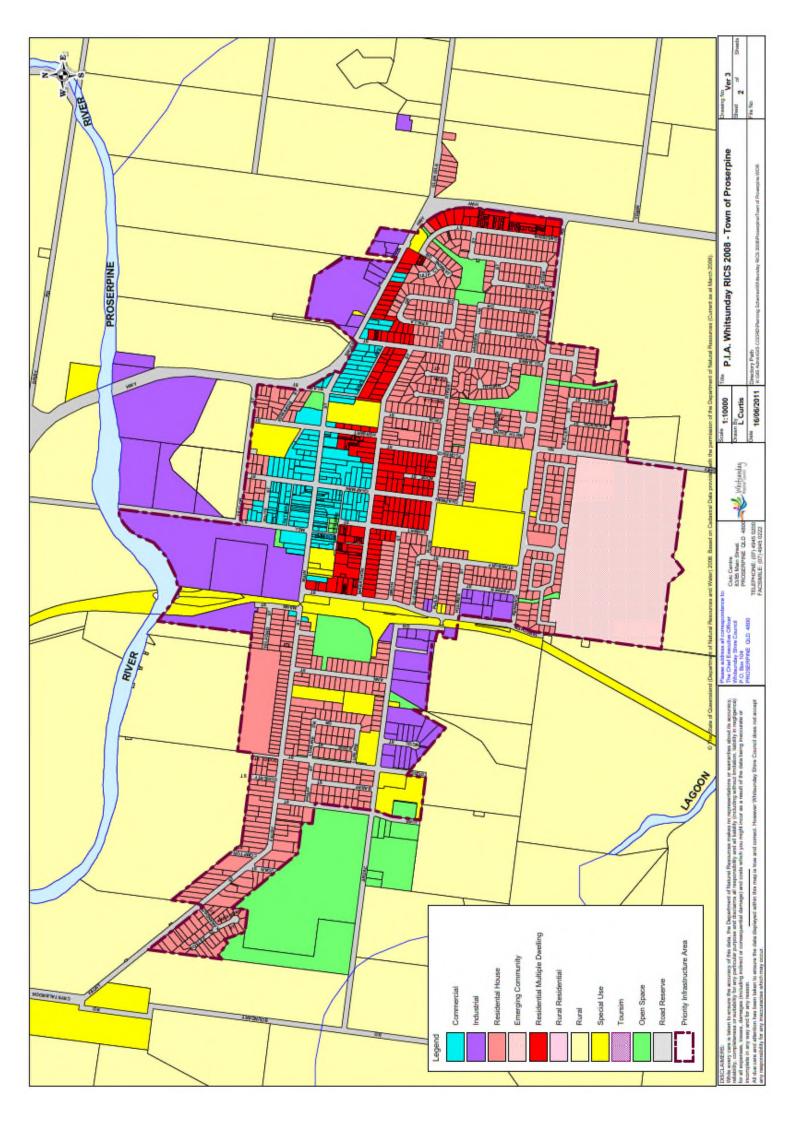
Attachment 2 - Desired standards of service

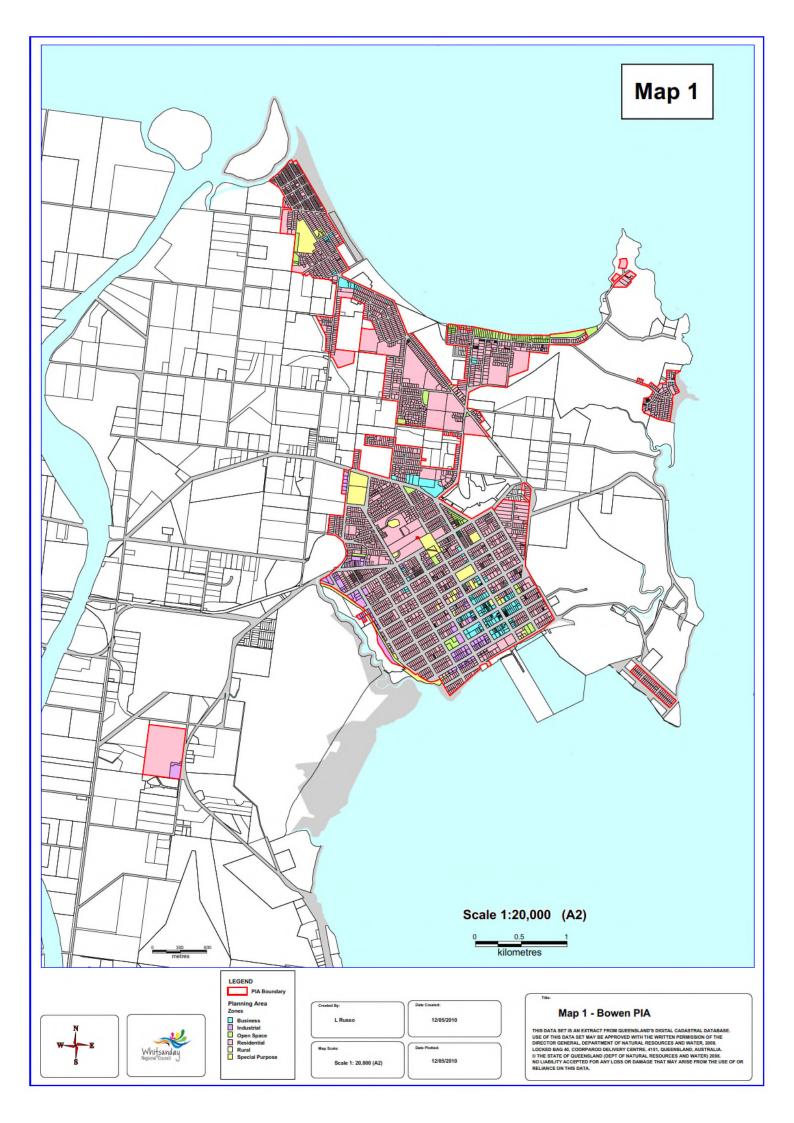
Attachment 3 – Definitions

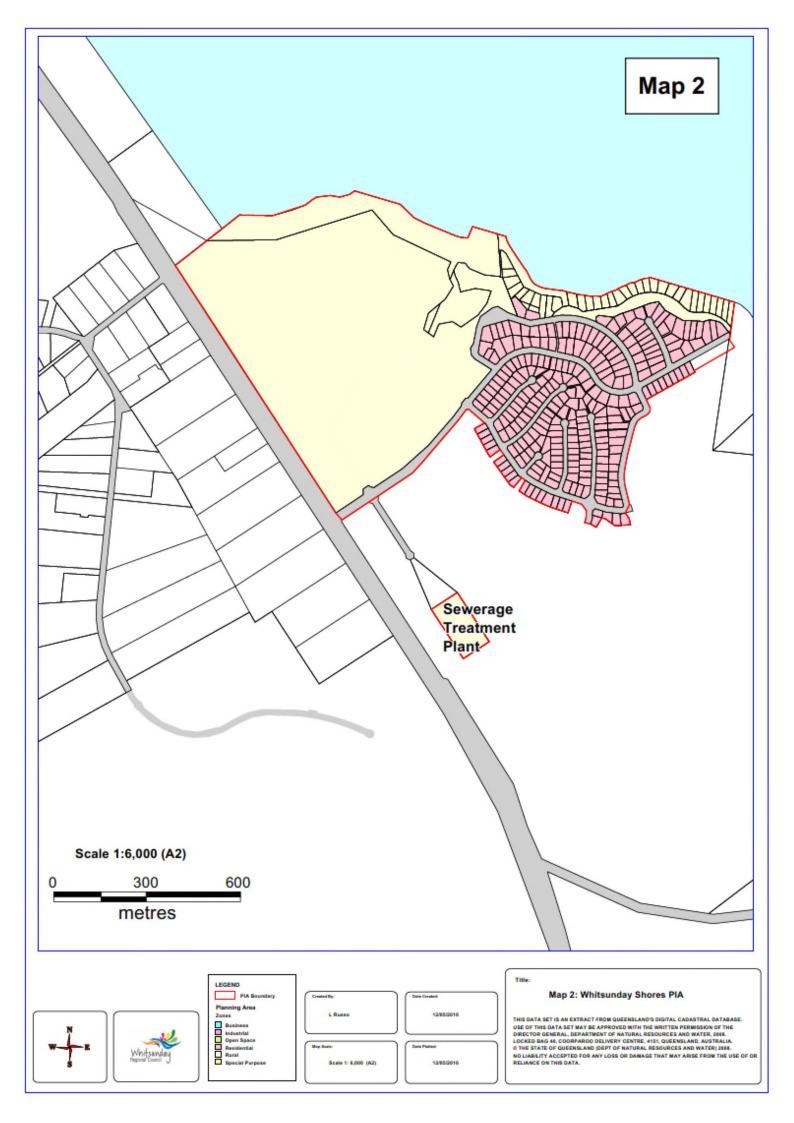
Attachment 1 – Priority infrastructure area maps

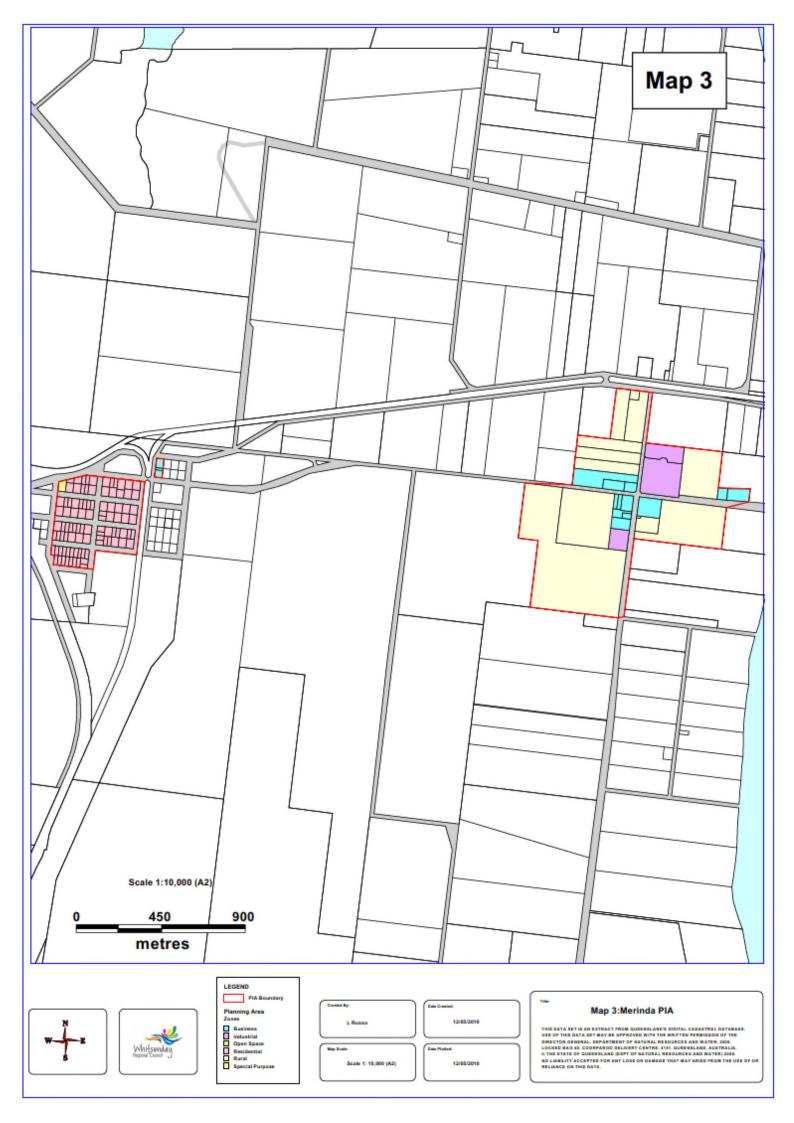
The priority infrastructure area for Whitsunday Regional Council is identified in the maps below:

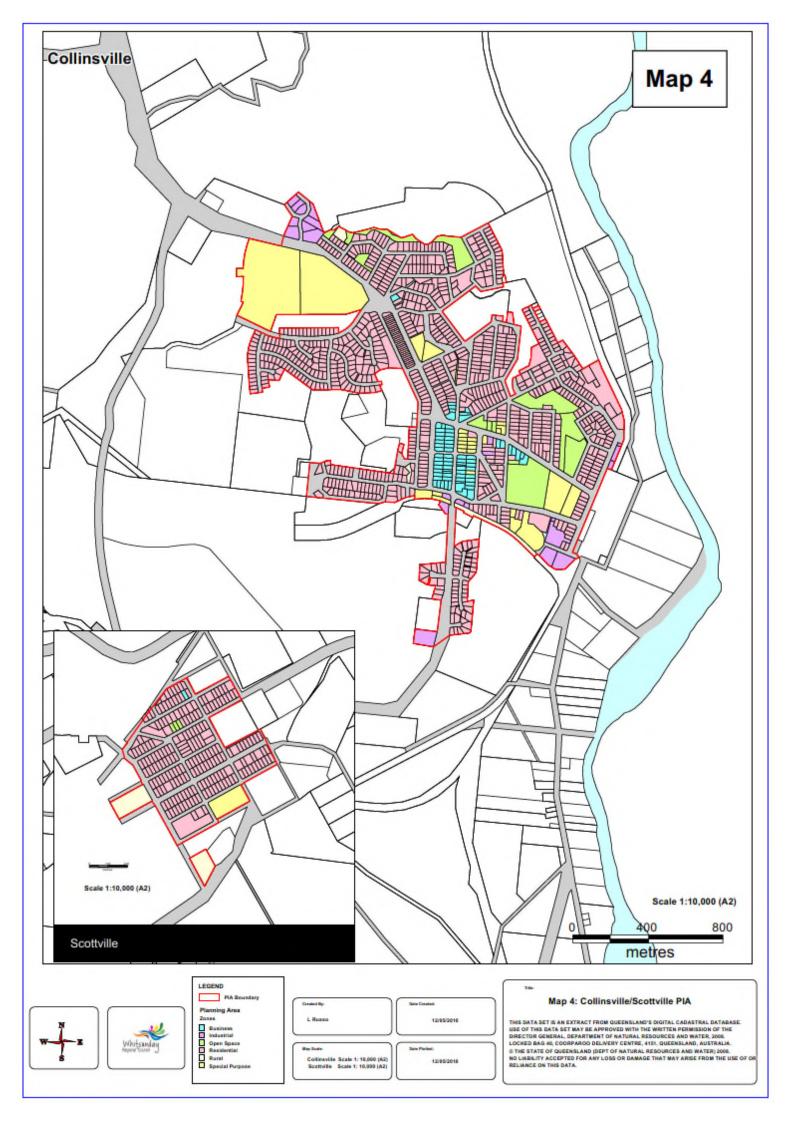
- (1) Priority Infrastructure Area Whitsunday RICS 2008 Town of Proserpine;
- (2) Map 1: Bowen Priority Infrastructure Area;
- (3) Map 2: Whitsunday Shores Priority Infrastructure Area;
- (4) Map 3: Merinda Priority Infrastructure Area;
- (5) Map 4: Collinsville/Scottville Priority Infrastructure Area; and
- (6) Priority Infrastructure Area Whitsunday 2011 Town of Whitsunday.

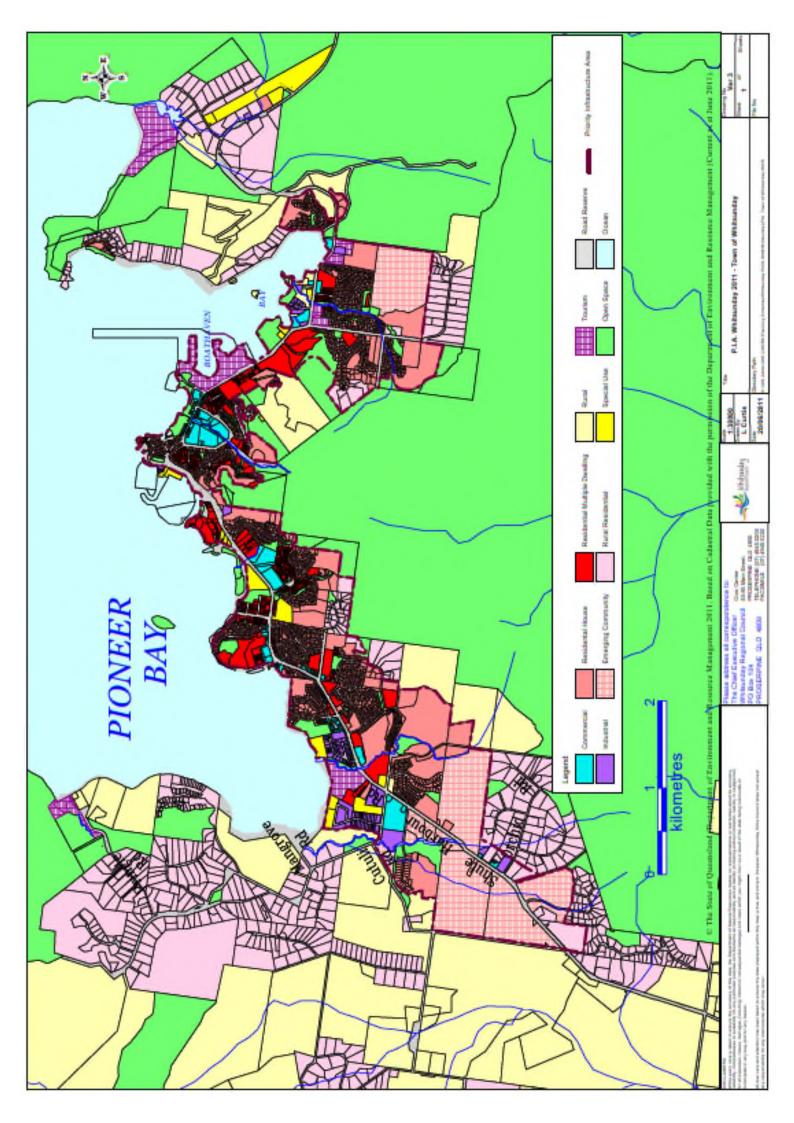












Attachment 2 – Desired standards of service

This section states the key standards of performance for each trunk infrastructure network below:

- (1) Water supply network;
- (2) Sewerage network;
- (3) Stormwater network;
- (4) Transport network; and
- (5) Public parks and land for community facilities network.

Note: For the purposes of this resolution, Attachment 2 (Desired standards of service) may only be applied to trunk infrastructure, where Attachment 3 (Definitions) is contradicted by a reference document, standard or any other information provided in Attachment 2, Attachment 3 will prevail.

1. Water supply network

- (1) Ensure drinking water complies with the National Health and Medical Research Council (NHMRC) *Australian Drinking Water Guidelines (version 3.1) 2011* and the Whitsunday Regional Council *Drinking Water Quality Management Plan 2012*.
- (2) Collect, store, treat and convey potable water from source to consumers in accordance with the *Water Act 2000*.
- (3) Minimise non-revenue water loss.
- (4) Design water systems to meet the requirements of:
 - (a) the Water Supply (Safety and Reliability) Act 2008;
 - (b) Standards Australia (SA) relevant Australian Standards;
 - (c) Water Services Association of Australia (WSAA) codes and standards;
 - (d) the relevant planning scheme's adopted standards; and
 - (e) the standards identified in Table 1.1.

Table 1.1 - Water supply network design standards

Parameter	Design standard	
Average Day Consumption (AD)	500 I/EP/day	
Mean Day Maximum Month (MDMM)	1.5 x AD	
Peak Day (PD)	2.25 x AD	
Peak Hour (PH)	1/12 x PD	
Minimum supply pressure	220 kPa	
Maximum supply pressure	800 kPa	
Fire flow for residential development	15 l/s for 2 hours	
Fire flow for commercial development	30 l/s for 4 hours	
Fire flow for industrial development	30 l/s for 4 hours	
Note:		
1. Equivalent Persons (EP) data is identified in Table 1.2.		

Table 1.2 - Water equivalent demands

Description	Equivalent persons per connection
Single family dwelling	
$Lot > 1500m^2$	3.7
$1100m^2 < Lot \le 1500m^2$	3.4
$900m^2 < Lot \le 1100m^2$	3.1
$400m^2 < Lot \le 900m^2$	2.8
$Lot \le 400m^2$	2.5

Description	Equivalent persons per connection
Multi-unit accommodation	
Units > 3 bedrooms	0.4 + 0.6/bedroom
Units = 3 bedrooms	2.2
Units = 2 bedrooms	1.6
Units < 2 bedrooms	1.0
Caravan parks	
Van site/camping site	1.2
Commercial	
Per 90m ² GFA	1.0
Industry/other	Calculated on specific use demand
Notes:	

1. Table 1.2 is based on 2.8 Equivalent Persons per Equivalent Domestic Connection (EP/EDC), with 1 EDC equivalent to a single residential dwelling on a standard size allotment (400m² to 900m²).

2. Sewerage network

- (1) Provide a reliable network that collects, stores, transports, treats and releases sewerage from premises.
- (2) Design the sewerage network in accordance with:
 - (a) the Water Act 2000;
 - (b) the relevant Standards Australia (SA) Australian Standards;
 - (c) WSAA codes and standards;
 - (d) the relevant Department of Environment and Heritage Protection (DEHP) licence conditions;
 - (e) the relevant planning scheme's adopted standards;
 - (f) the key design standards identified in Table 2.1; and
 - (g) the equivalent demands identified in Table 2.2.

Table 2.1 - Key design standards for the sewerage network

Infrastructure item	Design standard		
All (network)	Average dry weather flow (ADWF) 270I/EP/day		
	Peak wet weather flow (PWWF) 5 x ADWF or C_1 x ADWF (whichever is greater) Where $C_1 = 15 x$ (EP) ^{0.1587}		

^{2.} Equivalent populations, for undeveloped land, shall be calculated by determining the reasonable density of the land, in accordance with Attachment 3 (Definitions) of this resolution, or a density agreed to by Council prior to design, where the agreement does not conflict with any part of this resolution.

Infrastructure item	Design standard
All (network)	Peak dry weather flow (PDWF) $C_2 \times ADWF$ Where $C_2 = 4.7 (EP)^{-0.105}$
Pump stations	Emergency storage of 4 hours at ADWF Installed pump capacity ≥ PWWF
Gravity sewers	Air space ≥ 75% of pipe diameter at design flow Slope to achieve self-cleansing velocity
Rising mains	Minimum velocity: 0.75 m/s (preferred 1.5 m/s) Maximum velocity: 2.5 m/s
Sewerage treatment/release	Relevant DEHP licence conditions

Table 2.2 - Sewerage equivalent demands

Description	Equivalent persons per connection
Single family dwelling	
$Lot > 1500m^2$	3.7
$1100m^2 < Lot \le 1500m^2$	3.4
$900m^2 < Lot \le 1100m^2$	3.1
$400m^2 < Lot \le 900m^2$	2.8
$Lot \le 400m^2$	2.5
Multi-unit accommodation	
Units > 3 bedrooms	0.4 + 0.6/bedroom
Units = 3 bedrooms	2.2
Units = 2 bedrooms	1.6
Units < 2 bedrooms	1.0
Caravan parks	
Van site/camping site	1.2
Commercial	
Per 90m ² GFA	1.0
Industry/other	Calculated on specific use demand
Notes:	

- 1. Table 2.2 is based on 2.8 Equivalent Persons per Equivalent Domestic Connection (EP/EDC), with 1 EDC equivalent to a single residential dwelling on a standard size allotment $(400m^2 \text{ to } 900m^2)$.
- 2. Equivalent populations, for undeveloped land, shall be calculated by determining the reasonable density of the land, in accordance with Attachment 3 (Definitions) of this resolution, or a density agreed to by Council prior to design, where the agreement does not conflict with any part of this resolution.

3. Stormwater network

- (1) Collect and convey stormwater flows, in accordance with the specific existing and future land use requirements, in a manner that protects life and does not cause inundation of property, or nuisance, during major 100 year flood events and minor low flow flood events.
- (2) Design the stormwater network in accordance with the relevant planning scheme's adopted standards, which generally accord with:

- (a) the Department of Energy and Water Supply (DEWS) *Queensland Urban Drainage Manual (provisional edition) 2013*;
- (b) the Department of Transport and Main Roads (DTMR) Road Drainage Manual (2nd edition) 2010; and
- (c) the Australian Rainfall and Runoff (ARR) A Guide to Flood Estimation (Edition 3) 1987.
- (3) Design road crossing structures to provide an appropriate level of flood immunity, 50 year flood events for major roads and 10 year flood events for minor roads, in accordance with the relevant planning scheme's adopted standards.
- (4) Drainage elements that form an inherent part of road infrastructure, such as culverts and bridge structures, may be included with road infrastructure planning.

4. Transport network

Roads

- (1) Provide a safe and functional urban hierarchy that supports settlement patterns, commercial activities, economic activities and freight movement.
- (2) Design the road network in accordance with the:
 - (a) AUSTROADS guides;
 - (b) DTMR Road Planning and Design Manual (2nd edition) 2013;
 - (c) relevant planning scheme's adopted standards;
 - (d) maximum road volume to capacity ratios identified in Table 4.1; and
 - (e) maximum degree of saturation for intersections identified in Table 4.2.

Table 4.1 - Maximum volume to capacity ratios for the road network

Infrastructure item	Design standard		
	Residential	Non-residential	
Arterial	0.8	0.8	
Sub-arterial	0.8	0.8	
Major collector	0.8	0.8	

Table 4.2 - Maximum degree of saturation for road intersections

Road network item	Maximum degree of saturation
Traffic signals	0.9
Roundabout	0.9
Priority controlled	0.8

Footpaths and cycle ways

- (3) Cycle ways and footpaths must provide a safe, attractive and convenient network, which links residential areas to major activity nodes and public transport interchanges.
- (4) Design cycle ways, including on-road cycle ways, and footpaths in accordance with the relevant planning scheme's adopted standards.

Public transport

- (5) Ensure that development accommodates the integration of public transport services.
- (6) Provide bus stops, including bus bays, shelters, seating and bus information systems, in accordance with the relevant planning scheme's adopted standards.

5. Public parks and land for community facilities network

- (1) Provide an accessible network of parks, open space and community facilities, which meets the needs of residents and visitors provided at the rate, identified in Table 5.1, and meeting the accessibility standards, identified in Table 5.2.
- (2) Ensure that land for public parks and community facilities is provided in accordance with:
 - (a) the relevant planning scheme's adopted standards;
 - (b) the minimum land size identified in Table 5.3;
 - (c) the configuration, slope and acceptable level of flood immunity identified in Table 5.3; and
 - (d) the provision of the required embellishments for each corresponding public park identified in Table 5.4.

Table 5.1 – Rate of land provision rate for public parks and community facilities

Infrastructure item	Rate of provision (Ha/1000 people)	
	District	Regional
Recreation park	0.7	0.9
Sport park	1.3	1.1

Table 5.2 - Accessibility standards for public parks and land for community facilities

Infrastructure item	Accessibility standard (km) ¹		
	District	Regional	
Recreation park	2	25	
Sport park	5	25	

Infrastructure	itom
inirastructure	item

Notes:

1. 90% of population should be within this distance of a facility

Table 5.3 – Land characteristics standards for public parks and land for community facilities

Characteristic	Recreation park		Sports park	
	District	Regional	District	Regional
Minimum size (Ha)	4	13	6	18
Shape of land	Preferred square to rectangular aspect ratio no greater than 2:1		Square or rectangle to maximise playing field area	
Minimum desired flood	20% > Q50	50%> Q50	Fields and courts > Q50	
immunity (area)	10% > Q100	20% > Q100	Built facilities	> Q100
Minimum desired grade	80% of the land has a maximum grade between 1:50 and 1:25	80% of the land has a maximum grade between 1:50 and 1:25	Maximum grade of 1:80 for all playing surfaces	Laser levelling to a maximum gradient of 1:100 for all playing surfaces
Road frontage	30-50% of park perimeter to have direct road frontage, preferably on a collector road		25-50% of the perimeter to he road frontage	nave direct

Table 5.4 - Standard facilities/embellishments for public parks

Embellishment	Recreation park		Sports park	
	District	Regional	District	Regional
Playground (activity node) ¹	1	\checkmark	V	V
Other activity nodes (half court, rebound wall, skate facility, exercise equip. etc.)	√(5 – 7)	√(13)	X	Х
Fencing – bollards or log and rail to prohibit car access	\checkmark	V	J	J
Shade trees clustered near activity area	V	\checkmark	J	V
Turf	\checkmark	\checkmark	\checkmark	\checkmark
Landscaped garden beds	J	\checkmark	J	V
Irrigation	\checkmark	\checkmark	1	\checkmark

Embellishment	Recreation park		Sports park	
Internal pathways and paving	J	J	1	1
Bicycle racks	√	J	\checkmark	\checkmark
Signage	√	J	\checkmark	\checkmark
Shade structures	√	J	√ ²	$\sqrt{2}$
Tap / bubbler	√	J	\checkmark	\checkmark
Bench seating	√	J	\checkmark	\checkmark
Electric barbeque	√	J	Х	Х
Picnic shelters	√	J	Х	Х
Bins	√	J	\checkmark	\checkmark
Dog off leash area	√3	√3	Х	Х
Toilets	√3	J	\checkmark	\checkmark
Artwork	X	J	Х	Х
Internal roads and car parking	Х	J	J	J
Clubhouse	X	Х	\checkmark	\checkmark
Spectator facilities (grandstand)	Х	Х	J	J
Sports fields	Х	Х	\checkmark	\checkmark
Sports courts	Х	Х	\checkmark	\checkmark
Indicative establishment cost <i>Note:</i>	\$1.75m	\$7.95m	\$2.55m	\$4.30m

Note:

1. Indicative cost of playgrounds (including softfall) is \$50k and \$100k for District and Regional Parks respectively.

2. Shade structures should be structures teams can stand under, not shade sails.

3. Only to be provided in certain district recreation parks based on popularity, location and type of use.

Attachment 3 – Definitions

'Existing trunk infrastructure'

See trunk infrastructure definition.

'Impervious area'

Impervious area means the area of the premises that is impervious to rainfall including all roofed, decked, paved, concrete, asphalt or bitumen sealed areas.

'Most cost effective option'

The most cost effective option means the least cost option based upon the life cycle cost of the infrastructure required to service unconstrained land in the area at the desired standard of service.

'Non-trunk infrastructure'

See trunk infrastructure definition.

'Reasonable density'

Reasonable density is calculated using the tables below:

Type of land use	Dwelling units per Hectare of unconstrained land
Low density residential	10
Low-medium density residential	20
Mixed use	30
Emerging community	8

Type of land use	Plot ratio (area of building by area of site) per Hectare of unconstrained land
Industry (Collinsville PIA)	0.10
Industry (Other PIA)	0.25

subject to:

- (a) the land being unconstrained land; and
- (b) the land use to zone conversions table below:

Queensland Planning Provisions land uses	Bowen Shire Planning Scheme zone	Whitsunday Shire Planning Scheme zone
Low density residential	Residential – R1	Residential house
Low-medium density residential	Residential – R2	Residential multiple dwelling
Mixed use	Business	Commercial
Emerging communities	No conversion applicable	Emerging community
All industry land uses	Industry	Industry

'Trunk infrastructure and non-trunk infrastructure'

To meet a trunk infrastructure definition listed in the table below, proposed infrastructure must have the capacity to service unconstrained land entirely within the PIA. Existing infrastructure that meets a trunk infrastructure definition listed in the table below may service land inside the PIA, outside the PIA or both.

Where existing infrastructure networks are adequate to service existing uses, an infrastructure up-grade is considered non-trunk infrastructure, despite meeting a definition in the table below, unless it also has the capacity to service unconstrained land.

Note: To clarify, where the existing infrastructure network is **not** adequate to service existing uses, upgrading existing infrastructure that meets a trunk definition in the table below, may be considered trunk infrastructure.

Infrastructure network	Trunk infrastructure definition	Non-trunk infrastructure definition
Water Supply	 Land and/or works for: water treatment facilities owned by the Council; water storage facilities (e.g. reservoirs); the following infrastructure items: water mains having a diameter of DN200mm or greater; pumping stations and associated fittings located on water mains having a diameter of DN200mm or greater; chlorination equipment located on water mains having a diameter of DN200mm or greater; meters, valves, control and monitoring systems located on water mains having a diameter of DN200mm or greater; and firefighting devices located on water mains having a standard items associated with the infrastructure items specified above. 	 Land and/or works for: water treatment facilities not owned by the Council; water storage facilities not owned by the Council; the following infrastructure items: water mains having a diameter less than DN200mm; pumping stations and associated fittings located on water mains having a diameter less than DN200mm; chlorination equipment located on water mains having a diameter less than DN200mm; meters, valves, control and monitoring systems located on water mains having a diameter less than DN200mm; and firefighting devices located on water mains having a diameter less than DN200mm; and standard items associated with the infrastructure items specified above.
Sewerage	 Land and/or works for: sewage treatment plant systems owned by Council; 	 Land and/or works for: sewage treatment plant systems not owned by Council;
	 gravity sewers having a diameter of DN225mm or greater; rising mains having a diameter of 	 gravity sewers having a diameter less than DN225mm; rising mains having a diameter

Infrastructure network	Trunk infrastructure definition	Non-trunk infrastructure definition
	 DN200mm or greater; pumping stations associated with a rising main having a diameter of DN200mm or greater; and standard items associated with the infrastructure items specified above. 	 less than DN200mm; pumping stations associated with a rising main having a diameter less that DN200mm; and standard items associated with the infrastructure items specified above.
Stormwater	Land and/or works for: • the following Council owned stormwater infrastructure items which service a minimum of 300 residential lots: - channel; - culvert; and - pipe.	 Land and/or works for: privately owned stormwater infrastructure (e.g. dams, retention basins on private property); bulk stormwater infrastructure owned by state or state entity; the following stormwater infrastructure items: detention basin; bio-retention swale; revegetation; stormwater quality devices; or retention basin / wetland; and the following stormwater infrastructure items which service less than 300 residential lots: channel; culvert; or pipe.
Transport	 Land and/or works for: the following Council roads, including associated intersections, roundabouts, bridges and culverts: arterial roads; sub-arterial roads; and collector roads, excluding industrial collector roads; standard items associated with the road profile of a Council road specified above, including kerb and channelling, lighting, signage, traffic lights, foot and cycle paths and basic verge plantings; pedestrian and cycle paths which perform a city wide or district function; and bus stops, including bus bays, shelters, seating and bus information systems, constructed 	 Land and/or works for: state controlled roads; the following Council roads, including associated intersections, roundabouts, bridges and culverts: access roads; access places; and industrial collector roads; standard items associated with the road profile of a Council road specified above including kerb and channelling, lighting, signage, traffic lights, foot and cycle paths and basic verge plantings; bus stops, including bus bays, shelters, seating and bus information systems, constructed as part of a Council road specified above; streetscaping; local area traffic management;

Infrastructure network	Trunk infrastructure definition	Non-trunk infrastructure definition
Public parks and land for	as part of a Council road specified above. Land and/or works: • that meet the Land characteristic	 and pedestrian and cycle paths which perform a local neighbourhood function. Land and/or works for: local recreation park;
community facilities	 that meet the Land characteristic standards identified in Table 5.3, Attachment 2 of this resolution; that ensure the land is suitable for development for local community facilities including, for example, the following: community halls or centres; public recreation centres; and public libraries; and for the following public parks infrastructure, on a minimum of park size of 4 ha: playground equipment; playing fields; courts; and 	 Iocal recreation park, privately owned parks; national parks; state forestry areas; areas that don't meet the Land characteristic standards identified in Table 5.3, Attachment 2 of this resolution; areas within Council owned parks do not perform a primary park function (e.g. bushland, waterways and environmental areas); any public park or community facility which has an area less than 4 ha; and any embellishments for a trunk public park which are not specified as examples of trunk infrastructure.

'Unconstrained land'

Unconstrained land is undeveloped land, which excludes any portion of a premises that:

- (a) is identified on a Bowen Council Shire Planning Scheme overlay map;
- (b) is identified on a Whitsunday Council Shire Planning Scheme overlay map;
- (c) is encumbered by an easement;
- (d) is subject to a State Assessment Referral Agency referral in accordance with the *Sustainable Planning Regulations 2009*; or
- (e) is identified on the Contaminated Land and Environmental Management Register.

'Undeveloped land'

Undeveloped land:

- (a) is predominantly unimproved;
- (b) may be used for future development; and
- (c) is wholly within the priority infrastructure area.